

# Housing Services Complaint Handling & Service Improvement Report 2023-2024

#### **Executive Summary**

This report offers a detailed overview of the performance related to complaints and Housing Ombudsman determinations within Housing Services. In addition, the report includes what we have learnt from complaints that are within our remit as a landlord. These complaints cover the following services:

- Asset Management
  - Adaptations
  - Planned works
  - o Repairs
- Resident Services
  - Estate management
  - Leasehold services
  - o Income Collection
  - Tenancy management
  - Independent Living

This report provides an analysis of the complaints, compliments and comments received by the Council during 2023/24 under the housing complaints procedure, including landlord services complaints (council tenants and non-secure tenants in council housing) and leaseholder complaints. This report not only focuses on volume and timeliness of the responses but identifies themes and lessons learnt that result in service improvements.

The approach to handling complaints set out in the policy embed the underlying principles in the Housing Ombudsman Complaint Handling Code around accessibility, transparency, and fairness for our customers. Overall, this approach to complaint handling has resulted in a positive increase in formal complaints being logged. Within the new approach there is an emphasis on early intervention and outcomes to make sure, wherever possible issues and concerns are resolved at the earliest opportunity. This has provided colleagues the opportunity to take ownership, being accountable of issues and resolve them.

The main drivers for complaints are clear communications to residents and delays in relation to works, repairs and services being provided. In relation to communication, we are making improvements in the way we communicate with our customers throughout the organisation.

#### 1. Highlights

Some key headlines from complaints performance in 2023/34 are:

- The volume of stage 1 complaints made by council tenants and leaseholders increased by 18% since 2022/23.
- The volume of stage 2 complaints made by council tenants and leaseholders decreased by 6% since 2022/23.
- We received 22 Housing Ombudsman (HO) cases.
- The top three concerns for our residents which led to complaints were outstanding repairs, communication, and disrepair issues.
- A greater emphasis on quality assurance and closer monitoring on the quality of

responses and complaint outcomes.

• A satisfaction survey was rolled out to measure satisfaction of complaint handling.

# 2. Background

Housing Services offer a diverse range of services to 5,590 sole/joint tenants across 4,793 council homes, 1,516 sole/joint leaseholders across 1,194 leasehold properties and 5 shared owners. These services are accessible through various channels, including online self-service, email, telephone calls, in-person interactions, and by post. We make sure that complaints related to our services can be received by any of these channels.

There are 2 stages to the Council's complaints process. If a complainant is dissatisfied at the first stage, they can escalate their complaint to a senior manager as a stage 2 complaint. The complainant has the right to seek advice and assistance from the Housing Ombudsman or the Local Government and Social Care Ombudsman at any stage of their complaint.

We aim to address complaints raised by residents as promptly as possible. We follow the requirements of the Housing Ombudsman's Complaint Handling Code. This ensures that all complaints are dealt with by adopting the HO's dispute resolution principles: handled fairly, put matters right, and learn from outcomes.

We aim to respond to service requests within 10 working days.

Our complaints policy and procedure underpin our approach to effective complaint handling.

#### 3. Timescales

We have reviewed our timescales to align with the Housing Ombudsman's Complaint Handling Code, first published in July 2020. From April 2023, our timescales for stage 1 complaints were revised from 15 working days to 10 working days. The Council continued to provide complaint and enquiry services throughout the period with residents able to submit a complaint via the webform, email, telephone, or letter. Our priority is making sure one point of contact is in place through Access Harrow, the Council's contact centre and Place Enquiries enabling customers to be provided with the information or advice they are seeking at first contact.

#### 4. Achievements in 23/24

Some key achievements related to our complaints are:

- Carried out the self-assessment against the Housing Ombudsman Complaint Handling Code.
- Reviewed the complaints policy in line with the requirements of the Housing Ombudsman Complaint Handling Code.
- Weekly performance is published, and reminders are sent in advance to encourage colleagues to comply with timescales.
- Complex complaints are monitored weekly.
- We continue to engage with Housemark and submit monthly data to help benchmark with other social housing providers.

- Redesigned our complaints templates with input from residents. The
  acknowledgement templates now include a summary of the complaint, to ensure
  our understanding of the issue, a summary of what has been done so far, and
  detail on what happens now the complaint has been acknowledged.
- A workstream has been set up as part of the Housing Improvement Board to provide more emphasis on customer excellence. The Board identified key issues around compliance with the Housing Ombudsman's Complaint Handling Code, and an action plan is developed to ensure the issues are addressed.
- Introduced quality assurance of complaint responses.
- Rolled out customer excellence workshops to staff.

### 5. Complaints Analysis

Housing Services received 623 complaints and enquiries from council tenants and leaseholders during 2023/24, increasing from 540 in 2022/23. The Council, like the Department for Levelling Up, Housing and Communities, have encouraged complaints. The 'Make it Right' campaign included adverts urging tenants to report issues and make complaints to their landlord, to improve their housing condition. We promoted our own complaints procedure in our communications with tenants and leaseholders. These factors are likely to have contributed to these increases.

## 5.1 Stage 1 and Stage 2 complaints

Most of the complaints received (275) are Stage 1 complaints, 154 are MP enquiries, 145 are councillor enquiries, and 42 are stage 2 complaints. Overall, 80% of Stage 1 complaints were responded to within 10 working days, 89% of stage 2 complaints were responded to within 20 working days.

During 2023/24, there was a greater demand for resolution of more complex complaints, requiring a coordinated response from various teams within housing as well as other council departments.

Total Stage 1 complaints	275
S1 complaints responded to on time	220
% Completed on time	80%
S1 complaints completed late / overdue	55

Total Stage 2 complaints	47
S2 complaints responded to on time	42
% Completed on time	89%
S2 complaints completed late / overdue	5

5.2 Member Enquiries - Members of Parliament (MPs) and Council Members (Cllrs)

Member enquiries have increased from 256 in 2022/2023, to 299 in 2023/2024. Of the 299 enquiries, 154 were MP enquiries, and 145 were councillor enquiries.

Total MP enquiries	154
MP enquiries responded to on time	111
% Completed on time	72.%
MP enquiries completed late / overdue	43

Total Cllr enquiries	145
Cllr enquiries responded to on time	101
0/ 0 1 4 1 41	
% Completed on time	70%

# 5.3 Key themes around complaints and enquiries

A large proportion of complaints were related to repairs, poor communication with the resident, and disrepair concerns. Many complaints had multiple themes, for example, the resident had called to obtain an update regarding a repair that they had reported but were yet to receive a response or resolution.

The complaint themes are analysed below (and at section 8) these themes contribute to a wider Housing Improvement Board plan which we will address during the coming year.

Top complaint themes	Number of times mentioned	Remedy
Outstanding repair issues	424	We have procured a new repairs and maintenance contractor starting 1 July 2024 and will be focused on driving service improvement and improving customer satisfaction.  In April 2024 we implemented a new housing system (CX) which better captures follow on works and post inspections, so that repairs can be addressed more efficiently.
Communication	226	A lack of communication was a consistent complaint across Housing Services. This will be addressed through Customer Service training, and complaints training in July 2024.
Disrepair/ lack of maintenance	97	The new repairs and maintenance contractor will carry out maintenance audits across our properties.

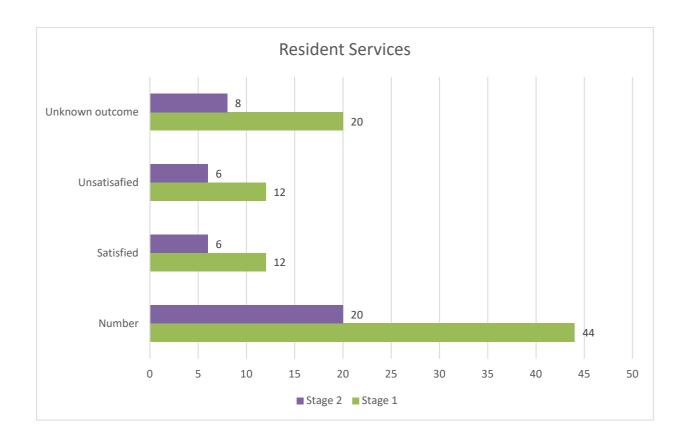
## 6. Quality Assurance and Satisfaction

One of the most crucial aspects of handling complaints is gaining insight from the shortcomings identified during investigating and responding to a complaint. This learning helps prevent similar issues from recurring in the future. As part of our commitment to improve the complaints handling process, contact was made with every resident who

made a complaint this year.

In total, 233 quality checks were completed. Contact was made by phoning and emailing residents to find out if their complaint had been fully resolved to their satisfaction. There were several cases where the outcome was unknown. The 'unknown' outcome refers to instances where residents did not respond to the call or email.





As part of the quality assurance exercise, draft complaint responses are regularly reviewed for completeness, and to ensure the original complaint was dealt with. Advice and guidance are provided to colleagues to ensure the response aligns to the Housing Ombudsman Complaint Handling Code.

Managers are required to review complaints recorded as upheld, and to provide recommendations from upheld complaints with a view to learn from the complaints. The new CX Housing Management System mentioned above enables this learning to be captured and reported on.

More is being planned to improve the quality of complaint responses, through workshops, training, and e-learning.

Common Themes for dissatisfaction	Learning Outcome
Difficulty contacting Harrow via phone lines especially when trying to chase repairs and contact staff.	We receive performance statistics from Access Harrow every month. Since we have launched the Housing online account, the average call waiting time has significantly reduced. Since the launch in April, about 700 residents have access to online account.
	Push online methods for chasing repairs and contacting staff. Ensure staff check inboxes each day and reply to contact requests.

Issues not being dealt with and remaining outstanding for long periods due to lack of follow up action especially for repairs and ASB.	ASB training being rolled out to pick up points around action planning. Action planning involves agreeing contact methods and frequency. We are putting in place processes in place to follow up and feedback more effectively around repairs. We need better communication when issues are not fully resolved first time.
	We are implementing a workflow in the new Housing management system to monitor progress and outcomes to residents
Damp and mould: residents feel the root cause is not being investigated. Mould wash is applied and area repainted, but mould comes back.	We need thorough investigations into the cause of the damp and mould. Residents should be given a copy of the reports along with schedule of work to rectify the issue at the root cause instead of a temporary remedy.
Long wait times for issues to be resolved	Best practice should be put in place and followed. If we cannot avoid a long wait time, for example in the case of major works of rehousing we need to realistic estimate for completion.
Temporary housing	We need a robust system in place to ensure temporary housing is up to standard and have good clear systems in place for maintenance once residents move in.
Closing Complaints	We are closing complaints down as fully resolved even when we have only made an initial contact which leads to the complaint being escalated.
	When issues are not completely resolved we need to send a holding response letting the complainant know that we have taken initial steps and give a time estimate and explanation of what next steps will be.

## 7. Tenant Satisfaction Measures (TSMs)

The TSMs are performance measures designed to see how well landlords are doing, around five main themes. One of those themes concerns the effective handling of complaints, and we are required to report our performance to the Regulator of Social Housing.

Annual satisfaction surveys are carried out with council tenants to measure our performance on complaint handling.

The latest survey was carried out in January 2024. 173 tenants responded to the survey. The results showed that 32% of tenants sampled (172) stated they had made a complaint to housing services in the past 12 months. Less than a fifth of these tenants stated that they were satisfied (19%) with how complaints are handled, with nearly four times as many dissatisfied (73%). Satisfaction has decreased by 10% since the previous survey (January 2023). We are carrying out an exercise to gain more insight into this to

understand why respondents have answered in this way.

## 8. Housing Ombudsman (HO) cases

We received 22 HO cases this year. 13 were for Asset Management, and seven were for Resident Services. Two were for both teams.

Ombudsman case reason	Number
ASB	4
Repairs	11
Major works	2
Staff conduct	2
Complaint handling	2
Service charges	1
Communal area	2

We received six determinations, 19 orders and eight recommendations.

The compensation that we paid out following the HO's orders totaled £3,125 across five cases.

Maladministration refers to situations where a landlord is found to have failed in meeting its legal obligations, or adhering to its policies and procedures, or unreasonably delaying the resolution of a matter. Depending on the severity of the failure and its impact on the tenant, this could lead to findings of service failure, maladministration, or severe maladministration, based on the impact it had on the tenant.

We had maladministration on three of our cases this year, for the way we handled reports of repairs, reports of ASB, and for complaint handling.

We had one determination of service failure, for the way we handled the complaint.

We received two complaint handling failure orders (CHFOs), which are issued by the HO when there is an unreasonable delay or failure in complying with the HO's requirements for complaint handling. In this instance, the two we received were due to a delay in responding to the HO's request for evidence, and for not complying within their request for action within the timescales given.

#### **HO** outcomes

Closed after landlord remedy	Service failure	Maladminis tration	Referred back for local resolution	Incompl ete or open	Outside HO jurisdiction	Total
4	1	3	8	5	1	22

The table above shows that most of the cases (36%) were referred back to complete the council's complaints process, four cases (18%) were closed following reasonable redress or remedy from Housing Services.

## 9. Lessons learnt from complaints and service improvements made

Housing Services have an ongoing commitment to learning and improvement. Complaints and other formal enquiries are important feedback, providing an opportunity to understand where and why things sometimes go wrong and provide a basis for us to make improvements to the services we provide.

We have set up a Housing Improvement Programme, with a Housing Improvement Board, Action Plan, and six working groups (including one on the Transparency, Influence and Accountability Standard) to implement the regulatory changes from the Social Housing (Regulation) Act 2023 and drive service improvement.

Through the implementation of our new Housing Management IT system we will gain fresh insight into the outcome of complaints. The new system will be used by all housing staff, to record the complaint outcome, and to add detail on lessons learned.

We need to improve communications around complaint handling so that customers are more informed and receive timely updates on the progress of their complaint.

Communication continues to be a primary concern for residents who complained to us this year. This is sometime when complaints are complex that cut across housing teams and other Council services. However, case conferences are arranged and held for complex or cross-team complaints, involving relevant officers from teams within Housing Services and beyond, to plan and agree a resolution to the complaint. These case conferences often involve the resident and have proven successful in deescalating complaints.

Some of our residents have voiced their frustration with attempting to reach us by phone through Access Harrow, citing long wait times in telephone queues. To address this, we recently relaunched the online council housing account. This allows residents via the internet to conduct various transactions online such as pay rent, contact their housing officer, and report a repair. This has reduced the number of calls and reduced call wait times for those that do not have access to an online account.

This year, we introduced regular drop-in events where residents can meet and discuss matters with their housing officer, leasehold officer, rent officer, and repair surveyor in person. Colleagues from housing needs are also available during these events. The drop-in sessions were well-received, with an average of 30 residents attending each event.

Our anti-social behaviour policy (ASB) and procedure have undergone review to better address the needs of residents affected by the unsavory actions of others. Additionally, workshops are being conducted to ensure all staff who handle ASB are aware of the updated policy and procedure.

We have also procured new contracts for the management of pest control and tree management, to improve the quality of our estates.

This year, all staff were offered customer excellence training that aligns with the council's vision to put residents first. This training consisted of an introduction to ethos, and 5 other modules which aimed to embed excellent customer service throughout the council.

For the coming year we will continue our improvement journey, by:

- Introducing monthly meetings to review learning from complaints, and ensure an evaluation is carried out, and recommendations are implemented.
- Reviewing record keeping practices to ensure essential information is stored correctly and is accessible when needed to be submitted to the Ombudsman.
- Embedding the principles of the latest Housing Ombudsman Complaint Handling Code throughout the service, through workshops training and regular refresher newsletters, and adopt the dispute resolution principles with the aim to avoid complaint escalations.
- Creating learning action plans for upheld complaints, for managers to review and implement the learning outcomes.
- Developing a housing complaints policy and procedure, and a compensation policy, for the first time.
- We will continue to undertake quality assurance audit.
- We will be assigning stage 2 complaints to senior officers to undertake an independent review. In liaison with Housing Management IT provider, we will construct a tracker to monitor complaints and solutions.
- We have commissioned a task and finish group to undertake deep dive and provide a report.
- Complex Housing complaints/ombudsman complaints to be tracked and monitored by a dedicated officer.
- We will share periodic reports with the Resident Board.

#### 10. Case studies

The below case studies illustrate how we have reviewed our complaint handling, evidenced what we have learnt from complaints, and using dispute resolution principles to improve the resident's experience.

## 10.1 Case study A

#### Background:

- Tenant lived in three bedroom house for 43 years
- Household composition: two adults currently occupying the property

#### Issues:

- Tenant reported that there were no radiators on the first floor of the property.
- An appointment was made for heating installation, but when the tenant cancelled it the appointment was not rescheduled.
- After years of being promised an installation of radiators, tenant was still waiting for heating to be installed upstairs.
- Mould growth in the bedrooms upstairs.
- In addition, there was a rodent infestation which was getting worse rat droppings found in kitchen. Tenant no longer felt able to stay at the property. Reported but

- not actioned for over a year.
- Tenant also enquired about downsizing but had received no response.
- Communication was inconsistent leading tenant to feeling ignored.
- Formal complaint response not completed in a timely manner and did not include Housing Ombudsman details.
- Compensation was offered, but not enough to reflect the distress and inconvenience.

#### Action taken:

- Pest control riddance treatment programme in place.
- Deep clean booked following treatment of the rodent infestation.
- Appointment for heating pipework arranged.
- Suitable property identified, viewing arranged and property accepted by tenant.
- Apology for the negative experience.
- Compensation was reviewed.

# Learning outcomes:

- Ensure that we have fully accurate record keeping and that complaints are logged.
- Ensure case notes are captured on our IT systems.
- Provide a report to the Director of Housing, discuss lessons learned with the Housing Senior Management Team, and refer case to the internal Customer Excellence Working Group, so they can also review and provide recommendations.

#### 10.2 Case study B

#### Background:

- Three bedroom house
- Household composition: Tenant and three children
- Moved to current property in April 2023

## Issues:

- Tenant experienced issues within a week of moving in:
  - o Rodent infestation white goods ruined as a result
  - Lack of heating
  - No water
  - Difficulty registering the repairs
  - Broken windows
  - o Toilet not properly fitted
  - Faulty electrics
  - o Adverse effect on household, unable to use bathroom
  - Lack of response to emails sent by tenant
  - Some contractor appointments were missed as the tenant was not notified of the appointment
  - Various complaints from the tenant and representatives sent to MP, councillors, and various Housing Services staff.

#### Action taken:

- Single point of contact for tenant to liaise directly with.
- Case conference arranged to address concerns.

- Temporary hotel stay arranged for the household while repairs were carried out.
- Coordinated same-day appointments to address the various repairs needed .
- Sent regular updates and complaint responses to tenant and representatives.
- Repairs completed to satisfaction and post inspected to confirm satisfactory work.
- Compensation offered for distress and inconvenience, and for white goods.

#### Learning outcomes:

- Ensure that we have fully accurate record keeping and that complaints are logged when received.
- Ensure post inspections are carried out.
- Promote greater collaborative working approach between teams.

# 11. Compliments

This year, we received 25 compliments across all teams. Below is a sample of some of the content in the compliments received.

Quotes of compliments received in 2023/2024				
Asset Management	Housing Needs	Resident Services		
"His jolly and respectful attitude and humour clearly helps him get through his work"	"We really appreciate you and thank you for the great job you are	"Your guys have done an amazing job yet again"		
"exhibited care, duty and compassion, well outside the remit of their individual roles"	"Thank you for all you have done for me during	"extremely helpful and supportive and went the extra mile"		
"Just want to say the surveyor who I had this morning was so	my move, much appreciated"	"Thank you for taking the time to update me and for taking my security		
kind, thorough and patient with me"	"professional during our visit to the property"	concerns into consideration"		

#### 12. Overview

This report has provided an overview of complaints based on the Complaints Key Performance Indicators required by the Council. In comparison to 2022/2023, 2023/2024 saw an increase in our complaint numbers and member enquiries.

We continue to report to the Corporate Performance Board and to the Resident Board quarterly on the key performance indicators, and the report will soon be uploaded onto our website for our customers to see.

We strive to provide an excellent quality of service to all our customers but understand our service will sometimes fall short of residents' expectations. We will continue to use our complaints to identify areas for improvement in our processes and procedures.

# Appendix A: Breakdown of complaints data by tenure type 2023-2024

Stage 1 Complaints – <b>Landlord services</b>		
Received	249	
Completed on time	198	
Completed Late	49	
Overdue	2	
% Completed on time	79.5%	
Upheld	4	
Partially upheld	14	
Not upheld	17	
No outcome	214	

Stage 1 Complaints - Landlord services and leaseholders		
Received	275	
Completed on time	220	
Completed Late	52	
Overdue	3	
% Completed on time	80.0%	
Upheld	6	
Partially upheld	16	
Not upheld	19	
No outcome	234	

Stage 1 Complaints – All  LB Harrow Housing  Services	
Received	456
Completed on time	370
Completed Late	79
Overdue	7
% Completed on time	81.1%
Upheld	13
Partially upheld	23
Not upheld	47
No outcome	373

Stage 2 Complaints - Landlord services	
Received	42
Completed on time	37
Completed Late	4
Overdue	1
% Completed on time	88.1%
Upheld	3
Partially upheld	3
Not upheld	2
No outcome	34

Stage 2 Complaints - Landlord services and leaseholders	
Received	47
Completed on time	42
Completed Late	4
Overdue	1
% Completed on time	89.4%
Upheld	3
Partially upheld	3
Not upheld	3
No outcome	38

Stage 2 Complaints - All	
LB Harrow House	sing
Services	
Received	82
Completed on	62
time	02
Completed Late	15
Overdue	5
% Completed on	75.6%
time	75.0%
Upheld	7
Partially upheld	5
Not upheld	9
No outcome	61

MPs - Landlord services	
Received	150
Completed on time	109
Completed Late	38
Overdue	3
% Completed on time	72.7%
Upheld	1
Partially upheld	7
Not upheld	9
No outcome	133

MPs - Landlord services and leaseholders	
Received	154
Completed on time	111
Completed Late	40
Overdue	3
% Completed on time	72.1%
Upheld	1
Partially upheld	7
Not upheld	9
No outcome	137

MPs - <b>All LB Harrow</b> <b>Housing Services</b>	
Received	539
Completed on time	439
Completed Late	92
Overdue	8
% Completed on time	81.4%
Upheld	1
Partially upheld	7
Not upheld	12
No outcome	519

Cllrs - Landlord services	
Received	132
Completed on time	93
Completed Late	37
Overdue	2
% Completed on time	70.5%
Upheld	2
Partially upheld	2
Not upheld	8
No outcome	120

Cllrs - Landlord services and leaseholders	
Received	145
Completed on time	101
Completed Late	42
Overdue	2
% Completed on time	69.7%
Upheld	2
Partially upheld	2
Not upheld	9
No outcome	132

Clirs - All LB Harrow Housing Services	
Received	284
Completed on time	228
Completed Late	54
Overdue	2
% Completed on time	80.3%
Upheld	2
Partially upheld	2
Not upheld	9
No outcome	271

Other - Landlord services	
Received	2
Completed on time	2
Completed Late	0
Overdue	0
% Completed on time	100%
Upheld	0
Partially upheld	0
Not upheld	0
No outcome	2

Other - Landlord services and leaseholders	
Received	2
Completed on time	2
Completed Late	0
Overdue	0
% Completed on time	100%
Upheld	0
Partially upheld	0
Not upheld	0
No outcome	2

Other - All LB Harrow Housing Services					
Received	3				
Completed on time	3				
Completed Late	0				
Overdue	0				
% Completed on time	100%				
Upheld	0				
Partially upheld	0				
Not upheld	0				
No outcome	3				

# Appendix B: London Borough of Harrow Housing - Self-Assessment Form against the Housing Ombudsman Complaint Handling Code

**Section 1: Definition of a complaint** 

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
1.2	A complaint must be defined as:  'an expression of dissatisfaction, however made, about the standard of service, actions or lack of action by the landlord, its own staff, or those acting on its behalf, affecting a resident or group of residents.'	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 4.11	Regular reminders will continue to be shared with residents (e.g. on the website, through Homing In magazine and at Housing Matters meetings) and staff (e.g. through team meetings and Housing Feedback meetings)
1.3	A resident does not have to use the word 'complaint' for it to be treated as such. Whenever a resident expresses dissatisfaction landlords must give them the choice to make complaint. A complaint that is submitted via a third party or representative must be handled in line with the landlord's complaints policy.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 4.13	Ongoing staff training planned.  Complaints via a third party are accepted (but consent is needed to share personal information).

1.4	Landlords must recognise the difference between a service request and a complaint. This must be set out in their complaints policy. A service request is a request from a resident to the landlord requiring action to be taken to put something right. Service requests are not complaints, but must be recorded, monitored and reviewed regularly.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 4.2	Ongoing staff training planned.  Regular reminders will continue to be shared with residents (e.g. on the website, through Homing In magazine and at Housing Matters meetings) and staff (e.g. through team meetings and Housing Feedback meetings)
1.5	A complaint must be raised when the resident expresses dissatisfaction with the response to their service request, even if the handling of the service request remains ongoing. Landlords must not stop their efforts to address the service request if the resident complains.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 4.2	Ongoing staff training planned.
1.6	An expression of dissatisfaction with services made through a survey is not defined as a complaint, though wherever possible, the person completing the survey should be made aware of how they can pursue a complaint if they wish to. Where landlords ask for wider feedback about their services, they also must provide details of how residents can complain.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 4.15	While the definition of a complaint cannot be included in the Tenant Satisfaction Survey, respondents will be contacted after the survey.

# Section 2: Exclusions

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
2.1	Landlords must accept a complaint unless there is a valid reason not to do so. If landlords decide not to accept a complaint they must be able to evidence their reasoning. Each complaint must be considered on its own merits	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 6	Ongoing staff training planned.
2.2	A complaints policy must set out the circumstances in which a matter will not be considered as a complaint or escalated, and these circumstances must be fair and reasonable to residents. Acceptable exclusions include:  • The issue giving rise to the complaint occurred over twelve months ago.  • Legal proceedings have started. This is defined as details of the claim, such as the Claim Form and Particulars of Claim, having been filed at court.  • Matters that have previously been considered under the complaints policy.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 6	Ongoing staff training planned.
2.3	Landlords must accept complaints referred to them within 12 months of the issue occurring or the resident becoming aware of the issue, unless they are excluded on	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024	

	other grounds. Landlords must consider whether to apply discretion to accept complaints made outside this time limit where there are good reasons to do so.		Section 6 & 7.60	
2.4	If a landlord decides not to accept a complaint, an explanation must be provided to the resident setting out the reasons why the matter is not suitable for the complaints process and the right to take that decision to the Ombudsman. If the Ombudsman does not agree that the exclusion has been fairly applied, the Ombudsman may tell the landlord to take on the complaint.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 6	
2.5	Landlords must not take a blanket approach to excluding complaints; they must consider the individual circumstances of each complaint.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024- Section 6	Ongoing staff training planned.

# Section 3: Accessibility and Awareness

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
3.1	Landlords must make it easy for residents to complain by providing different channels through which they can make a complaint. Landlords must consider their duties under the Equality Act 2010 and anticipate the needs and reasonable adjustments of	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 7 & 24	Ongoing staff training planned.  Regular reminders will continue to be shared with residents (e.g. on the website, through Homing In magazine

	residents who may need to access the complaints process.			and at Housing Matters meetings).
3.2	Residents must be able to raise their complaints in any way and with any member of staff. All staff must be aware of the complaints process and be able to pass details of the complaint to the appropriate person within the landlord.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 22	Ongoing staff training planned.  This requirement is more challenging for local authority landlords, but all council staff should be familiar with the council's complaints policy.
3.3	High volumes of complaints must not be seen as a negative, as they can be indicative of a well-publicised and accessible complaints process. Low complaint volumes are potentially a sign that residents are unable to complain.	Yes	Complaints performance is monitored by the Portfolio holder and Performance board.	Complaints are monitored and benchmarked with peers to identify trends.  Steady increase in complaints year-on-year as reported across the sector. No unusual trends in volume or subject
3.4	Landlords must make their complaint policy available in a clear and accessible format for all residents. This will detail the two stage process, what will happen at each stage, and the timeframes for responding. The policy must also be published on the landlord's website.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 7:14	Policies published on website.
3.5	The policy must explain how the landlord will publicise details of the complaints policy, including information about the Ombudsman and this Code.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 7:14	Regular reminders will continue to be shared with residents (e.g. on the website, through Homing In magazine and at Housing Matters

				meetings). Information published on the website and in Homing In magazine.
3.6	Landlords must give residents the opportunity to have a representative deal with their complaint on their behalf, and to be represented or accompanied at any meeting with the landlord.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 7:11  Complaints via a third party are accepted (but consent is needed to share personal information).	
3.7	Landlords must provide residents with information on their right to access the Ombudsman service and how the individual can engage with the Ombudsman about their complaint.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 7:2  Information published on the website and in Homing In magazine.	Regular reminders will continue to be shared with residents (e.g. on the website, through Homing In magazine and at Housing Matters meetings).

# **Section 4: Complaint Handling Staff**

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
4.1	Landlords must have a person or team assigned to take responsibility for complaint handling, including liaison with the Ombudsman and ensuring complaints are reported to the governing body (or equivalent). This Code will refer to that person or team as the 'complaints officer'. This role may be in addition to other duties.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024 Section 3:2	
4.2	The complaints officer must have access to staff at all levels to facilitate the prompt resolution of complaints. They must also have the authority and autonomy to act to resolve disputes promptly and fairly.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 7.	
4.3	Landlords are expected to prioritise complaint handling and a culture of learning from complaints. All relevant staff must be suitably trained in the importance of complaint handling. It is important that complaints are seen as a core service and must be resourced to handle complaints effectively	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Section 22  Training offer and training records-Induction training, mandatory training, ongoing training, refresher training- including CX complaints, Equality, Diversity and Inclusion	Ongoing staff training planned.

	(EDI)	and Customer Excellence.	

# **Section 5: The Complaint Handling Process**

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
5.1	Landlords must have a single policy in place for dealing with complaints covered by this Code. Residents must not be treated differently if they complain.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024	Housing Services - Complaints & Compliments Policy and Procedure April 2024 sits alongside council's Complaints Policy
5.2	The early and local resolution of issues between landlords and residents is key to effective complaint handling. It is not appropriate to have extra named stages (such as 'stage 0' or 'informal complaint') as this causes unnecessary confusion.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Policy- 2 stages	We have a two-stage complaint process
5.3	A process with more than two stages is not acceptable under any circumstances as this will make the complaint process unduly long and delay access to the Ombudsman.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Policy- 2 stages	We have a two-stage complaint process
5.4	Where a landlord's complaint response is handled by a third party (e.g. a contractor or independent adjudicator) at any stage, it must form part of the two stage complaints process set out in this Code. Residents must not be expected to go through two	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Sections 4.13 & 7.11	

	complaints processes.			
5.5	Landlords are responsible for ensuring that any third parties handle complaints in line with the Code.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Sections 4.13	
5.6	When a complaint is logged at Stage 1 or escalated to Stage 2, landlords must set out their understanding of the complaint and the outcomes the resident is seeking. The Code will refer to this as "the complaint definition". If any aspect of the complaint is unclear, the resident must be asked for clarification.	Yes	Housing Services - Complaints & Compliments Policy and Procedure April 2024  Acknowledgment letter sets out understanding of the complaint.	
5.7	When a complaint is acknowledged at either stage, landlords must be clear which aspects of the complaint they are, and are not, responsible for and clarify any areas where this is not clear.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.14  Acknowledgment letter sets out understanding of the complaint and clarifies which aspects we are responsible for.	
5.8	At each stage of the complaints process, complaint handlers must:  a. deal with complaints on their merits, act independently, and have an open mind;  b. give the resident a fair chance to set out their position;	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 2	Ongoing staff training planned.

	c. take measures to address any actual or perceived conflict of interest; and d. consider all relevant information and evidence carefully.			
5.9	Where a response to a complaint will fall outside the timescales set out in this Code, the landlord must agree with the resident suitable intervals for keeping them informed about their complaint.	Yes	Housing Services - Complaints & Compliments Policy and Procedure  Section 7.1	Ongoing staff training planned.
5.10	Landlords must make reasonable adjustments for residents where appropriate under the Equality Act 2010. Landlords must keep a record of any reasonable adjustments agreed, as well as a record of any disabilities a resident has disclosed. Any agreed reasonable adjustments must be kept under active review.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 24  Customer Access Strategy, Reasonable Adjustments Policy	Ongoing staff training planned.
5.11	Landlords must not refuse to escalate a complaint through all stages of the complaints procedure unless it has valid reasons to do so. Landlords must clearly set out these reasons, and they must comply with the provisions set out in section 2 of this Code.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.5	Ongoing staff training planned.
5.12	A full record must be kept of the complaint, and the outcomes at each stage. This must include the original complaint and the date	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	Ongoing staff training planned.

	received, all correspondence with the resident, correspondence with other parties, and any relevant supporting documentation such as reports or surveys.			
5.13	Landlords must have processes in place to ensure a complaint can be remedied at any stage of its complaints process. Landlords must ensure appropriate remedies can be provided at any stage of the complaints process without the need for escalation.	Yes	Housing Services - Complaints & Compliments Policy and Procedure , Compensation Policy Section 9	Ongoing staff training planned.
5.14	Landlords must have policies and procedures in place for managing unacceptable behaviour from residents and/or their representatives. Landlords must be able to evidence reasons for putting any restrictions in place and must keep restrictions under regular review.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 13  LBH Complaints procedure Section 5.3	Ongoing staff training planned.
5.15	Any restrictions placed on contact due to unacceptable behaviour must be proportionate and demonstrate regard for the provisions of the Equality Act 2010.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 14	Ongoing staff training planned.

# Section 6: Complaints Stages

Stage 1

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
6.1	Landlords must have processes in place to consider which complaints can be responded to as early as possible, and which require further investigation.  Landlords must consider factors such as the complexity of the complaint and whether the resident is vulnerable or at risk. Most stage 1 complaints can be resolved promptly, and an explanation, apology or resolution provided to the resident.	No first half yes second half	Housing Services - Complaints & Compliments Policy and Procedure This is included in our process map	
6.2	Complaints must be acknowledged, defined and logged at stage 1 of the complaints procedure within five working days of the complaint being received.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.3	Landlords must issue a full response to stage 1 complaints within 10 working days of the complaint being acknowledged.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.4	Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 10	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	

	working days without good reason, and the reason(s) must be clearly explained to the resident.			
6.5	When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman.	Yes going forward	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.6	A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.7	Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.8	Where residents raise additional complaints during the investigation, these must be incorporated into the stage 1 response if they are related and the stage 1 response has not been issued. Where the stage 1 response has been issued, the new issues are unrelated to the issues already being investigated or it would unreasonably delay the response, the new issues must	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	We must contact the complainant at the start to acknowledge and add on anything they want in their complaint.

	be logged as a new complaint.			
6.9	Landlords must confirm the following in writing to the resident at the completion of stage 1 in clear, plain language:  a. the complaint stage; b. the complaint definition; c. the decision on the complaint; d. the reasons for any decisions made; e. the details of any remedy offered to put things right; f. details of any outstanding actions; and g. details of how to escalate the matter to stage 2 if the individual is not satisfied with the response.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.21	

Stage 2

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
6.10	If all or part of the complaint is not resolved to the resident's satisfaction at stage 1, it must be progressed to stage 2 of the landlord's procedure. Stage 2 is the landlord's final response.	Yes	Housing Services - Complaints & Compliments Policy and Procedure  Please refer to flow chart & Section 7.22	
6.11	Requests for stage 2 must be acknowledged, defined and logged at stage 2 of the complaints procedure within five working days of the escalation request being received.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.3	

6.12	Residents must not be required to explain their reasons for requesting a stage 2 consideration. Landlords are expected to make reasonable efforts to understand why a resident remains unhappy as part of its stage 2 response.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.13	The person considering the complaint at stage 2 must not be the same person that considered the complaint at stage 1.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.14	Landlords must issue a final response to the stage 2 <u>within 20 working days</u> of the complaint being acknowledged.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.2	
6.15	Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 20 working days without good reason, and the reason(s) must be clearly explained to the resident.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.4	
6.16	When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman.	No	Housing Services - Complaints & Compliments Policy and Procedure Section 7.4	
6.17	A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the	No	Housing Services - Complaints & Compliments Policy and Procedure Section 7. 3	

6.18	issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident.  Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.3	
6.19	Landlords must confirm the following in writing to the resident at the completion of stage 2 in clear, plain language:  a. the complaint stage;  b. the complaint definition;  c. the decision on the complaint;  d. the reasons for any decisions made;  e. the details of any remedy offered to put things right;  f. details of any outstanding actions; and  g. details of how to escalate the matter to the Ombudsman Service if the individual remains dissatisfied.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 7.3	
6.20	Stage 2 is the landlord's final response and must involve all suitable staff members needed to issue such a response.	No	Housing Services - Complaints & Compliments Policy and Procedure Section 7.3	Create list of suitable staff and put in Complaints policy which roles are likely to investigate stage 2 responses

# Section 7: Putting things right

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
7.1	<ul> <li>Where something has gone wrong a landlord must acknowledge this and set out the actions it has already taken, or intends to take, to put things right. These can include: <ul> <li>Apologising;</li> <li>Acknowledging where things have gone wrong;</li> <li>Providing an explanation, assistance or reasons;</li> <li>Taking action if there has been delay;</li> <li>Reconsidering or changing a decision;</li> <li>Amending a record or adding a correction or addendum;</li> <li>Providing a financial remedy;</li> <li>Changing policies, procedures or practices.</li> </ul> </li> </ul>	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 9	
7.2	Any remedy offered must reflect the impact on the resident as a result of any fault identified.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 9 & Compensation Policy	Policy: In future attach compensation policy at any stage of complaint
7.3	The remedy offer must clearly set out what will happen and by when, in agreement with the resident where appropriate. Any remedy proposed must be followed through to completion.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Section 9	

	Landlords must take account of the guidance issued by the Ombudsman when	Yes	Housing Services - Complaints & Compliments Policy and Procedure	
	deciding on appropriate remedies.		Section 6.1	

**Section 8: Putting things right** 

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
8.1	Landlords must produce an annual complaints performance and service improvement report for scrutiny and challenge, which must include:  a. the annual self-assessment against this Code to ensure their complaint handling policy remains in line with its requirements.  b. a qualitative and quantitative analysis of the landlord's complaint handling performance. This must also include a summary of the types of complaints the landlord has refused to accept;  c. any findings of non-compliance with this Code by the Ombudsman;  d. the service improvements made as a result of the learning from complaints;  e. any annual report about the landlord's performance from the Ombudsman; and  f. any other relevant reports or publications produced by the Ombudsman in relation to the work of the landlord.	Yes going forward	Housing Services - Complaints & Compliments Policy and Procedure Section 20.2	We have issued qualitative and quantitative complaints analysis for 21/22 and 22/23  Complaints Annual report to Cabinet (published on website and goes to Performance Board)

8.2	The annual complaints performance and service improvement report must be reported to the landlord's governing body (or equivalent) and published on the on the section of its website relating to complaints. The governing body's response to the report must be published alongside this.	Yes		Cabinet is our governing body
8.3	Landlords must also carry out a self- assessment following a significant restructure, merger and/or change in procedures.	Yes going forward	Housing Services - Complaints & Compliments Policy and Procedure  Please refer to section 20.1	
8.4	Landlords may be asked to review and update the self-assessment following an Ombudsman investigation.	Yes	Housing Services - Complaints & Compliments Policy and Procedure  Please refer to section 19.11	
8.5	If a landlord is unable to comply with the Code due to exceptional circumstances, such as a cyber incident, they must inform the Ombudsman, provide information to residents who may be affected, and publish this on their website Landlords must provide a timescale for returning to compliance with the Code.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 22	LBH flag corporate links such as IT

Section 9: Scrutiny & oversight: continuous learning and improvement

Code provision	Code requirement	Comply: Yes / No	Evidence	Commentary / explanation
9.1	Landlords must look beyond the circumstances of the individual complaint and consider whether service improvements can be made as a result of	Yes	Housing Services - Complaints & Compliments Policy and Procedure	We will consider bite-size learning sessions to highlight the changes required based on leaning from complaints
	any learning from the complaint.		Please refer to section 22	
9.2	A positive complaint handling culture is integral to the effectiveness with which landlords resolve disputes. Landlords must use complaints as a source of intelligence to identify issues and introduce positive changes in service delivery.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 20.1	Staff are encouraged to attend Customer Excellence workshop
9.3	Accountability and transparency are also integral to a positive complaint handling culture. Landlords must report back on wider learning and improvements from complaints to stakeholders, such as residents' panels, staff and relevant committees.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 21 &22	Residents Board minutes Homing In Housing Matters Complaints Panel Housing staff newsletter Housing Feedback sessions Housing Improvement Board
9.4	Landlords must appoint a suitably senior lead person as accountable for their complaint handling. This person must assess any themes or trends to identify potential systemic issues, serious risks, or policies and procedures that require revision.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 20	New structure: Head of Insight and Strategy

9.5	In addition to this a member of the governing body (or equivalent) must be appointed to have lead responsibility for complaints to support a positive complaint handling culture. This person is referred to as the Member Responsible for Complaints ('the MRC').	Yes	Portfolio Holder of Housing	
9.6	The MRC will be responsible for ensuring the governing body receives regular information on complaints that provides insight on the landlord's complaint handling performance. This person must have access to suitable information and staff to perform this role and report on their findings.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 20.13	As above
9.7	As a minimum, the MRC and the governing body (or equivalent) must receive:  a. regular updates on the volume, categories and outcomes of complaints, alongside complaint handling performance;  b. regular reviews of issues and trends arising from complaint handling;  c. regular updates on the outcomes of the Ombudsman's investigations and progress made in complying with orders related to severe maladministration findings; and  d. annual complaints performance and service improvement report.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 20.13	Quarterly Report to Portfolio Holder for Housing – Performance Board Annual Report (complaints)

9.8	Landlords must have a standard objective in relation to complaint handling for all relevant employees or third parties that reflects the need to:  a. have a collaborative and cooperative approach towards resolving complaints, working with colleagues across teams and departments;  b. take collective responsibility for any shortfalls identified through complaints, rather than blaming others; and  c. act within the professional standards for engaging with complaints as set by any relevant professional body.	Yes	Housing Services - Complaints & Compliments Policy and Procedure Please refer to section 24	
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